

**NINTH CIRCUIT  
FEDERAL PUBLIC DEFENDER ORGANIZATION  
EMPLOYMENT DISPUTE RESOLUTION POLICY**



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# **NINTH CIRCUIT FEDERAL PUBLIC DEFENDER ORGANIZATION EMPLOYMENT DISPUTE RESOLUTION POLICY**

## **I. INTRODUCTION**

The Judiciary, including Federal Public Defender Organizations (FPDOs), is committed to a workplace of respect, civility, fairness, tolerance, and dignity, free of discrimination and harassment. These values are essential to FPDOs, which hold Federal Public Defenders (FPDs) and their Employees to the highest standards. All FPDs and Employees are expected to treat each other accordingly.

This Policy provides options for the reporting and resolution of allegations of wrongful conduct (discrimination, sexual, racial, or other discriminatory harassment, abusive conduct, and retaliation) in the workplace. Early action is the best way to maintain a safe work environment. All FPDOs, FPDs, and Employees have a responsibility to promote workplace civility, prevent harassment or abusive conduct, and to take appropriate action upon receipt of reliable information indicating a likelihood of wrongful conduct under this Policy. See [Code of Conduct for Federal Public Defender Employees](#), Canon 3(C). This Policy is promulgated by the circuit judicial council for implementation by each FPD within the circuit, pursuant to their respective authorities under [18 U.S.C. § 3006A\(g\)\(2\)\(A\)](#).

This Policy applies to all FPDOs, FPDs, current and former Employees (including all FPDO law clerks and paid and unpaid interns, externs, and other volunteers), and applicants for FPDO employment. The following persons cannot seek relief under this Policy: FPDs,<sup>1</sup> Criminal Justice Act panel attorneys and applicants, private investigators, retained service providers, community defender employees, volunteer mediators, and any other non-Employees not specified above. See Appendix 1 for full definitions. This Policy covers conduct and actions that take place on and off work premises.

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<sup>1</sup> FPDs are appointed by the Court of Appeals. Accordingly, FPDs are covered by the Court of Appeals EDR Policy and may seek relief under that Policy.

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\(APPENDIX 6\)](#)

## II. WRONGFUL CONDUCT

### A. This Policy

This Policy prohibits wrongful conduct that occurs during the period of employment or the application process. Wrongful conduct includes:

- discrimination;
- sexual, racial, and other discriminatory harassment;
- abusive conduct; and
- retaliation (including retaliation as described in the Whistleblower Protection Provision in [Guide to Judiciary Policy, Vol. 12, § 220.10.20\(c\)](#)).

Wrongful conduct can be verbal, non-verbal, physical, or non-physical.

Wrongful conduct also includes conduct that would violate the following employment laws and Policy, as applied to the Judiciary by Judicial Conference Policy:

- Title VII, Civil Rights Act of 1964;
- Age Discrimination in Employment Act of 1967;
- Americans with Disabilities Act of 1990 and the Rehabilitation Act of 1973;
- Family and Medical Leave Act of 1993;
- Uniformed Services Employment and Reemployment Rights Act of 1994;
- Whistleblower Protection Provision ([Guide, Vol. 12, § 220.10.20\(c\)](#));
- Worker Adjustment and Retraining Notification Act;
- Occupational Safety and Health Act; and
- The Employee Polygraph Protection Act of 1988.

See [Guide, Vol. 12, Ch. 2](#).

### B. Discrimination

Discrimination is an adverse employment action that materially affects the terms, conditions, or privileges of employment (such as hiring, firing, failing to promote, or a significant change in benefits) based on the following Protected Categories: race, color, sex, gender, gender identity, gender expression, marital status, pregnancy, parenthood or caregiver status,<sup>2</sup> sexual orientation, religion, creed, ancestry, national origin, citizenship, genetic information, age (40 years and over), disability, or service in the uniformed forces.

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<sup>2</sup> A “caregiver” is a person who provides direct care to a spouse, domestic partner, child (biological, adoptive, step, or foster child, a legal ward, or child to whom the employee stands *in loco parentis*), parent, sibling, grandparent, or grandchild.

### **C. Discriminatory harassment**

Discriminatory harassment occurs when a person covered by this Policy is subject to discriminatory<sup>3</sup> intimidation, ridicule, and insult that is sufficiently severe or pervasive to alter the conditions of the employment and create an abusive working environment. Discriminatory harassment includes sexual harassment. Sexual harassment is a form of harassment based on sex or gender.

*Examples of conduct that may give rise to discriminatory harassment:* racial slurs; derogatory comments about a person's ethnicity, culture, or foreign accent; or jokes about a person's age, disability, or sexual orientation.

*Examples of conduct that may give rise to sexual harassment:* suggestive or obscene notes, emails, text messages, or other types of communications; sexually degrading comments; display of sexually suggestive objects or images; unwelcome or inappropriate touching or physical contact; unwelcome sexual advances or propositions; inappropriate remarks of a sexual nature or about physical appearance; or employment action affected by submission to, or rejection of, sexual advances.

### **D. Abusive Conduct**

Abusive conduct is ordinarily a pattern of demonstrably egregious and hostile conduct *not* based on a Protected Category that unreasonably interferes with an Employee's work and creates an abusive working environment. Abusive conduct is threatening, oppressive, or intimidating.

Abusive conduct does not include communications and actions conveyed in a respectful manner and reasonably related to performance management, including but not limited to: instruction, corrective criticism, and evaluation; performance improvement plans; duty assignments and changes to duty assignments; office organization; progressive discipline; and adverse action.

### **E. Retaliation**

Retaliation is a materially adverse action taken against an Employee for reporting wrongful conduct; for assisting in the defense of rights protected by this Policy; or for opposing wrongful conduct. Retaliation against a person who reveals or reports wrongful conduct is itself wrongful conduct.

## **III. REPORTING WRONGFUL CONDUCT**

The Judiciary, including FPDOs, encourages early reporting and action on wrongful conduct. Employees who experience, observe, or learn of reliable evidence of sexual,

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<sup>3</sup> "Discriminatory" means based on the following Protected Categories: race, color, sex, gender, gender identity, gender expression, marital status, pregnancy, parenthood or caregiver status, sexual orientation, religion, creed, ancestry, national origin, citizenship, genetic information, age (40 years and over), disability, or service in the uniformed forces.

racial, or other discriminatory harassment or abusive conduct are strongly encouraged to take appropriate action, including reporting it to a supervisor, human resources professional, FPD, Circuit Executive, FPDO Employment Dispute Resolution (“EDR”) Coordinator,<sup>4</sup> Chief Circuit Judge, Office of Workplace Relations (OWR), or to the national Office of Judicial Integrity. *See* [Code of Conduct for Federal Public Defender Employees](#), Canon 3(C). Employees are also encouraged to report wrongful conduct in the workplace by non-Employees. Confidentiality requirements do not prevent any Employee from revealing or reporting wrongful conduct. *See* Policy §§ IV(B)(2) and (3).

Supervisors, FPDs, and the Circuit Executive must take appropriate action when they learn of reliable information of wrongful conduct, which may include informing the Chief Circuit Judge.

## **IV. OPTIONS FOR RESOLUTION**

The goal of the Judiciary and FPDO is to address wrongful conduct as soon as possible and to provide multiple, flexible options for doing so. An Employee is always free and is encouraged to address a conduct issue directly with the person who allegedly committed wrongful conduct or to contact an office colleague, supervisor, FPD, or other individual to discuss or address the situation. This Policy provides the following additional options, and Employees may choose the option(s) -best fitting their needs and comfort level.

### **A. Policy Options.**

This Policy provides three options to address wrongful conduct, as explained in detail below:

- 1. Informal Advice**
- 2. Assisted Resolution**
- 3. Formal Complaint**

### **B. General Rights.**

All options for resolution are intended to respect the privacy of all involved to the greatest extent possible, and to protect the fairness and thoroughness of the process by which allegations of wrongful conduct are initiated, investigated, and ultimately resolved.

#### **1. Confidentiality.**

All individuals involved in the processes under this Policy must protect the confidentiality of the allegations of wrongful conduct. Information will be shared only to the extent necessary and only with those whose involvement is necessary to address the situation. An assurance of confidentiality must

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<sup>4</sup> A staff member of the Office of Workplace Relations may function as an EDR Coordinator to provide all Options for Resolution (*see* Appendix 1)



yield when there is reliable information of wrongful conduct that threatens the safety or security of any person or that is serious or egregious such that it threatens the integrity of the Judiciary and of the FPDO and its obligations to clients.

No person in the role of EDR Coordinator, the Office of Workplace Relations, or the Office of Judicial Integrity shall be compelled to disclose any conversations, testify, or provide information obtained through Informal Advice except as described in § IV.B.1.

Any persons or Party involved in mediation or settlement discussion under §§ IV.C.2. or IV.C.3.g.iii. of this Policy shall not disclose any information or records obtained during mediation or settlement process except as necessary to consult with the Party or Parties involved. Records made of mediation discussions, including notes and documents provided in preparation for mediation, are strictly confidential and will not be filed with the EDR Coordinator, Office of Workplace Relations, or Office of Judicial Integrity. (*see* § V.B.).

Confidentiality obligations in the [Code of Conduct for Federal Public Defender Employees](#) concerning use or disclosure of confidential information received in the course of official duties, including attorney-client and work-product privileged information, do not prevent nor should they discourage Employees from reporting or disclosing wrongful conduct, including sexual, racial, or other forms of discriminatory harassment by the FPD, a Judge, a supervisor, or other person.

**2. Attorney-Client and Work-Product Obligations.**

All individuals involved in the processes under this Policy must protect attorney-client and work-product privileged communications. *See* [Code of Conduct for Federal Public Defender Employees](#), Canon 3(D).

**3. Impartiality.**

All investigations, hearings, and other processes under this Policy must be conducted in a fair and impartial manner. The FPDO EDR Coordinator, the Office of Workplace Relations, the Chair of Standing Committee on FPDs, and the Presiding Judicial Officer must be impartial and may not act as an advocate for either Party. The EDR Coordinators, staff members of the Office of Workplace Relations, the Chair of the Standing Committee on FPDs, or Presiding Judicial Officer must recuse if they participated in, witnessed, or were otherwise involved with the conduct or employment action giving rise to the claim. Recusal of these individuals is also required if the matter creates an actual conflict or the appearance of a conflict.



**4. Right to representation.**

Both the Employee and the FPDO responsible for providing any remedy have the right to be represented by an attorney or other person of their choice at their own expense. Another Employee may assist the Employee or FPDO if doing so will not constitute a conflict of interest or unduly interfere with the Employee's duties, as determined by the assisting Employee's appointing officer.

**5. Interim Relief.**

An Employee who pursues any of the options under this Policy may request transfer, an alternative work arrangement, or administrative leave if the Employee alleges egregious conduct by a supervisor or the FPD that makes it untenable to continue working for that person. Any such request must be made to the FPD (or Chair of the Standing Committee on FPDs, if the FPD is the subject of the allegations) to determine appropriate interim relief, if any, taking into consideration the impact on the FPDO.

**6. Allegations Involving a Third Party.**

An Employee alleging that a third party, including a Judge, Clerk of Court, or other Court Employee, has engaged in wrongful conduct and who reports the wrongful conduct to the FPDO, may—if the FPDO fails to take appropriate action—use any of the options for resolution from an FPDO as set forth in Section C. An FPDO is obligated to take appropriate action when an Employee alleges wrongful conduct by anyone, including a Judge.

An FPD may file a complaint regarding wrongful conduct by a Judge with the Chief Circuit Judge, in accordance with the Court of Appeals's EDR Policy. *See* Policy, fn 1.

An Employee or FPD may also file a complaint under the Judicial Conduct and Disability Act, [28 U.S.C. §§ 351-364](#).

**C. Specific Options**

**1. Informal Advice.**

An Employee may contact a FPDO EDR Coordinator, OWR, or the national Office of Judicial Integrity for confidential advice and guidance (*see* § IV.B.1) about a range of topics including:

- the rights and protections afforded under this Policy, the Judicial Conduct and Disability Act, and any other processes;
- providing perspective on conduct described, including whether it violates the Policy;
- ways to respond to wrongful conduct as it is happening; and/or

- options for addressing the conduct, such as informal resolution, participating in Assisted Resolution, or pursuing a Formal Complaint under this Policy, the Judicial Conduct and Disability Act, or any other processes.

## 2. **Assisted Resolution.**

Assisted Resolution is an interactive, flexible process that may include:

- discussing the matter with the person whose behavior is of concern;
- conducting a preliminary investigation, including interviewing persons alleged to have violated rights under this Policy and witnesses to the conduct;
- engaging in voluntary mediation between the persons involved; and/or
- resolving the matter by agreement.

a. To pursue this option, an Employee must contact a FPDO EDR Coordinator or the Office of Workplace Relations and complete a “Request for Assisted Resolution” (Appendix 2).

When an Employee completes a *Request for Assisted Resolution* form and chooses to use a FPDO EDR Coordinator to facilitate resolution, with the Employee’s consent, the EDR Coordinator may notify the Office of Workplace Relations of the request. The Office of Workplace Relations may serve as a resource for the EDR Coordinator to facilitate resolution at the EDR Coordinator’s request.

When an Employee completes a *Request for Assisted Resolution* form and chooses to use the Office of Workplace Relations to facilitate resolution, the Office of Workplace Relations may notify the FPDO EDR Coordinator when appropriate or upon request of the Employee.

The Judiciary and FPDO encourage early reporting and action on wrongful conduct and strongly encourage Employees alleging claims under the EDR Policy to first use Assisted Resolution before filing a *Formal Complaint*. An Employee asserting any claim of abusive conduct is strongly encouraged to use Assisted Resolution before filing a *Formal Complaint*, but is not required to do so. Filing a *Request for Assisted Resolution* does not toll (extend) the time for filing a *Formal Complaint* under § IV.C.3 unless one of the Parties requests, and the Chief Circuit Judge, Chair of the Standing Committee on FPDs, or Presiding Judicial Officer grants, an extension of time for good cause, as permitted in § IV.C.3.a.

b. If the allegations concern the conduct of a Judge and the Employee seeks assistance from the FPDO, the Chief Circuit Judge must be notified and will be responsible for coordinating any Assisted Resolution and/or taking any other

action required or appropriate under the circumstances, including notice to the Chief District Judge. *See, e.g., Rules for Judicial-Conduct and Judicial-Disability Proceedings.*

c. If the allegations concern the conduct of an Employee (not the FPD), the FPDO EDR Coordinator or OWR will coordinate Assisted Resolution and must notify the FPD. The FPD is responsible for assessing the allegation(s) and taking appropriate steps to resolve the matter.

If the allegations concern the conduct of the FPD, the FPDO EDR Coordinator or OWR must notify the Chair of the Standing Committee on FPDs, who is responsible for assessing the allegation(s), including whether the FPD had the information and opportunity to resolve the allegation, and addressing the matter as appropriate.

d. Consistent with an FPDO employee's ethical obligation to protect attorney-client and work product privileged information, the Employee shall redact privileged information and clients' personal identification information including case numbers from all communications during the request and process of Assisted Resolution.

e. The FPD (or Judge) responsible for assessing the allegations, as indicated in (b) and (c) above, may deny the *Request for Assisted Resolution* at any time if they were to conclude it is frivolous; it does not allege violations of the rights or protections in this Policy; the alleged conduct arises out of the same facts and circumstances, and was resolved by, a previous EDR Complaint or other claim process or procedure; or on other appropriate grounds.

f. If Assisted Resolution is successful in resolving the matter, the Parties will so acknowledge in writing.

g. If Assisted Resolution is not successful in resolving the matter, the FPDO EDR Coordinator or OWR will advise the Employee of the Employee's rights to file a *Formal Complaint* under this Policy and/or pursue action under the Judicial Conduct and Disability Act, if applicable, or any other processes.

### **3. Filing a Formal Complaint.**

An Employee may file a *Formal Complaint* ("Complaint") with FPDO EDR Coordinators or the OWR to address a claim of wrongful conduct.<sup>5</sup>

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<sup>5</sup> When an Employee files a *Formal Complaint* form with a FPDO EDR Coordinator, the FPDO EDR Coordinator must notify the Office of Workplace Relations of the Complaint. The OWR may serve as a resource for the FPDO EDR Coordinator upon the FPDO EDR Coordinator's request.

When an Employee files a *Formal Complaint* form with the OWR, the OWR may notify the FPDO EDR

**a. Formal Complaint**

To file a *Complaint*, an Employee must submit a “*Formal Complaint*” (Appendix 3) to an FPDO EDR Coordinator or OWR within 180 days of the alleged wrongful conduct or within 180 days of the time the Employee becomes aware or reasonably should have become aware of such wrongful conduct. Use of the Informal Advice or Assisted Resolution options does not toll (extend) this 180-day deadline unless the Chief Circuit Judge, Chair of the Standing Committee on FPDs, or the Presiding Judicial Officer grants an extension of time for good cause.

That the FPD and an Employee have been working together to resolve the subject(s) of the *Complaint* on their own or using Informal Advice or Assisted Resolution but need additional time to sufficiently address and complete resolution can be good cause to extend the *Formal Complaint* filing time. If the FPD and the Employee agree some additional time may help resolve the subject of the *Complaint* before filing the *Complaint*, they should agree in writing that the 180-day filing deadline will be extended by specifying the number of days extension because they feel more time will help to resolve the issues.

**b. Abusive Conduct**

An Employee asserting any claim of abusive conduct is strongly encouraged to use Assisted Resolution before filing a *Formal Complaint*, but is not required to do so.

**c. Parties**

The Employee filing the *Complaint* is called the Complainant. The Party responding to the *Complaint* is the FPDO that is responsible for providing any appropriate remedy and is called the Respondent. The *Complaint* is not filed against any specific individual(s) but against the FPDO.

**d. Complaint Regarding a Judge**

An Employee alleging that a Judge has engaged in abusive conduct or harassment may file a Complaint under this Policy to seek a remedy from the FPDO, only if the FPDO failed to reasonably try to prevent and promptly correct the abusive conduct or harassment. Otherwise, there is no recognized remedy against the FPDO under this Policy for wrongful conduct by a Judge. For Complaints against Judges, the Presiding Judicial Officer is the Chief Circuit Judge or a designee. If the Chief Circuit Judge is the subject of the *Complaint*, the Circuit Judge who is next in precedence to become Chief Circuit Judge, pursuant to 28 U.S.C. § 45, shall designate an alternative Presiding Judicial Officer to oversee the EDR Complaint process. The EDR Coordinator must promptly provide a copy of the *Complaint* to the Chief Circuit Judge (or the next Circuit Judge in precedence to become Chief Circuit Judge, if the allegation is against the Chief Circuit Judge),

who will oversee the EDR Complaint process. If a District, Magistrate, or Bankruptcy Judge is the subject of the *Complaint*, the EDR Coordinator must also provide a copy of the Complaint to the Chief Judge of the appropriate district or bankruptcy Court (unless the Chief District Judge or Chief Bankruptcy Judge is the subject of the *Complaint*, in which case the *Complaint* will not be given to that Judge).

If a Judge becomes the subject of both a *Complaint* under this Policy and a complaint under the Judicial Conduct and Disability Act, the Chief Circuit Judge will determine the appropriate procedure for addressing both, which may include holding the EDR claim in abeyance and determining how best to find any common issues of fact, subject to all requirements of the Judicial Conduct and Disability Act, the Rules for Judicial-Conduct and Judicial-Disability Proceedings, and, as practicable, this EDR Policy. Regardless of whether there is a *Formal Complaint* under the Judicial Conduct and Disability Act, the Chief Circuit Judge should consider the need for any necessary or appropriate interim relief.

**e. Privileged and Personal Information**

Consistent with a Complainant's ethical obligation to protect attorney-client and work-product privileged information, Complainant shall file a *Complaint* that is redacted to protect privileged information and clients' personal identification information including case numbers.

**f. Formal Complaint Procedures and Procedural Rights**

**i. Appointment of Presiding Judicial Officer.**

Upon receipt of a *Complaint*, the EDR Coordinator will promptly send a copy of the *Complaint* to the Chair of the Standing Committee on FPDs, who will serve as Presiding Judicial Officer unless and until the Chief Circuit Judge appoints a judge to serve as Presiding Judicial Officer under the procedures outlined below. The Chair of the Standing Committee on FPDs will provide a copy of the *Complaint* to the FPD against whose FPDO the *Complaint* has been filed (Respondent), except when the Chair of the Standing Committee on FPDs determines for good cause that the circumstances dictate otherwise.

After receipt of a response to the *Complaint*, or if no timely response is submitted, the Chair of the Standing Committee on FPDs will conduct an initial review to determine whether the *Complaint* should be summarily dismissed under § IV.C.3.g.i. If the *Complaint* is not summarily dismissed, the Chair of the Standing Committee on FPDs will refer the matter to the Chief Circuit Judge for appointment of a Presiding Judicial Officer. The Presiding Judicial Officer will be a Judge in the Circuit Court of Appeals or, when appropriate, a Judge from another Court of Appeals or a bankruptcy

court (with the consent of the respective Chief Judge of that court), including from the Circuit Panel of Presiding Judicial Officers.<sup>6</sup>

*Allowing for Settlement Discussions.*

The Chair of the Standing Committee on FPDs may, on the Chair's own initiative and after providing the parties notice and an opportunity to respond, stay referral of the *Complaint* to the Chief Circuit Judge for up to 60 days to allow for settlement discussions. A stay in the proceedings can provide the FPDO an opportunity to assess the allegations and take appropriate action. If the matter is successfully resolved, the Parties may enter into a written settlement agreement approved by the Chair of the Standing Committee on FPDs pursuant to § IV.C.3.g.iii. If the matter is not resolved during the stay, the stay of proceedings will be lifted, and the referral to the Chief Circuit Judge for appointment of a Presiding Judicial Officer will proceed.

ii. *Presiding Judicial Officer.*

The Presiding Judicial Officer oversees the *Complaint* proceeding. The Presiding Judicial Officer may provide the individual alleged to have violated rights under this Policy notice that a *Complaint* has been filed and the nature and substance of the *Complaint* allegations, if the Presiding Judicial Officer determines it is necessary.

The Presiding Judicial Officer will provide for appropriate investigation and discovery, allow for settlement discussions, determine any written submissions to be provided by the Parties, determine if a hearing is needed, determine the time, date, and place of the hearing, issue a written decision, and, if warranted, order remedies.

*Allowing for Settlement Discussions.*

The FPDO may request in writing a stay, or the Presiding Judicial Officer may, on the Presiding Judicial Officer's own initiative, stay a *Formal Complaint* proceeding up to 60 days (unless for good cause), if the FPDO asserts there has been no prior opportunity to address the conduct alleged. The Presiding Judicial Officer will determine whether to grant the stay after providing the Complainant an opportunity to respond. If the matter is successfully resolved, the Parties may enter into an agreed written settlement approved by the Presiding Judicial Officer pursuant to § IV.C.3.g.iii. If the matter is not resolved during the stay, the stay of proceedings will be lifted, and the *Formal Complaint* will proceed under § IV.C.3.

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<sup>6</sup> The Panel of Presiding Judicial Officers ("Panel") will consist of Court of Appeals, district, magistrate, and bankruptcy judges located throughout the Circuit, who will be available to serve as a Presiding Judicial Officer. All members of the Panel will be appointed by the Chief Circuit Judge.

iii. *Disqualification and Replacement.*

Either Party may seek disqualification of the EDR Coordinator, the Chair of the Standing Committee on FPDs, or the Presiding Judicial Officer by written request to the Chief Circuit Judge, explaining why the individual should be disqualified.

If the EDR Coordinator is disqualified, the Chief Circuit Judge will appoint one of the alternate EDR Coordinators, the Office of Workplace Relations, or, if available, an EDR Coordinator from another circuit, court, or FPDO (with the consent of the respective Chief Judge of that circuit, court or FPD).

If the Chair of the Standing Committee on FPDs recuses or is disqualified, the Chief Circuit Judge will immediately appoint a Presiding Judicial Officer, who will provide a copy of the Complaint to the FPD against whose FPDO the Complaint has been filed (Respondent), except when the Presiding Judicial Officer determines for good cause that the circumstances dictate otherwise, and who will determine whether the Complaint should be summarily dismissed before further proceeding under § IV.C.3.

If the Presiding Judicial Officer recuses or is disqualified, the Chief Circuit Judge will designate another Judge to serve as Presiding Judicial Officer pursuant to § IV.C.3.f.i.

If the Chief Circuit Judge recuses, the Circuit Judge who is next in precedence to become Chief Circuit Judge, pursuant to 28 U.S.C. § 45, shall designate a Presiding Judicial Officer if a *Complaint* is referred by the Chair of the Standing Committee on FPDs for appointment of a Presiding Judicial Officer, or if the Chair of the Standing Committee on FPDs recuses or is disqualified.

iv. *Response.*

The Respondent may file a Response to the Complaint with the EDR Coordinator within **30 days** of receiving the Complaint. The Respondent must protect attorney-client and work-product privilege in any Response. The EDR Coordinator must promptly send the Response to the Complainant and to the Chair of the Standing Committee on FPDs, or to the Presiding Judicial Officer.

v. *Investigation and Discovery.*

The Presiding Judicial Officer will ensure that the allegations are impartially and fairly investigated, and may use outside trained investigators if warranted. The investigation may include interviews with the Parties, persons alleged to have violated rights under this Policy and witnesses,



review of relevant records, and collecting documents or other records. The Presiding Judicial Officer will provide for such discovery to the Complainant and Respondent as is necessary and appropriate. The Presiding Judicial Officer will also determine what evidence and written arguments, if any, are necessary for a fair and complete assessment of the allegations and response.

vi. *Case preparation.*

The Complainant may use official time to prepare their case, so long as it does not unduly interfere with the performance of duties.

vii. *Extensions of time.*

Any request for an extension of time must be in writing. The Presiding Judicial Officer may extend any of the deadlines set forth in this EDR Policy for good cause, except for the deadline to issue a written decision, which may only be extended by the Chief Circuit Judge.

viii. *Established Precedent.*

In reaching a decision, the Presiding Judicial Officer should be guided by judicial and administrative decisions under relevant rules and statutes, as appropriate. The Federal Rules of Evidence and any federal procedural rules do not apply.

ix. *Notice of Written Decision.*

The EDR Coordinator or Presiding Judicial Officer will promptly send a copy of the written decision to the Parties and the Chair of the Standing Committee on FPDs. The EDR Coordinator or Presiding Judicial Officer may send a copy of the written decision to any individual alleged to have violated rights protected by this Policy, if the Presiding Judicial Officer determines it is necessary. The EDR Coordinator will inform the Parties of appeal rights, procedures, and deadlines.

**g. Resolution of Complaint Without a Hearing**

After notifying the Parties and giving them an opportunity to respond, the Chair of the Standing Committee on FPDs or the Presiding Judicial Officer may resolve the matter without a hearing.

- i. The Presiding Judicial Officer, or the Chair of the Standing Committee on FPDs before appointment of a Presiding Judicial Officer, may dismiss a Complaint and issue a written decision at any time in the proceedings on the grounds that: it is untimely filed, is frivolous, fails to state a claim, or does not allege violations of the rights or protections in this Policy; the alleged conduct arises out of the same facts and circumstances, and was resolved by, a previous EDR Complaint or other claim process or procedure; or on other appropriate

grounds. The Presiding Judicial Officer or Chair of the Standing Committee on FPDs will issue a written decision within a reasonable amount of time.

ii. After completion of investigation and discovery, the Presiding Judicial Officer may, on the Presiding Judicial Officer's own initiative or at the request of either Party, issue a written decision if the Presiding Judicial Officer determines that no relevant facts are in dispute and that one of the Parties is entitled to a favorable decision on the undisputed facts. The Presiding Judicial Officer will issue a written decision within a reasonable amount of time.

iii. The Parties may enter into an agreed written settlement if approved in writing by the Chair of the Standing Committee on FPDs, or the Presiding Judicial Officer, if one was appointed.

**h. Resolution of Complaint With a Hearing**

If the Complaint is not resolved in its entirety by dismissal, Assisted Resolution, decision without a hearing, or settlement, the Presiding Judicial Officer will order a hearing on the merits of the Complaint.

i. *Hearing.*

The hearing will be held no later than **90 days** after appointment of a Presiding Judicial Officer unless the Presiding Judicial Officer extends the deadline for good cause. The Presiding Judicial Officer will determine the place and manner of the hearing.

ii. *Notice.*

The Presiding Judicial Officer must provide reasonable notice of the hearing date, time, and place to the Complainant, the Respondent, and any individual(s) alleged to have violated the Complainant's rights.

iii. *Right to Present Evidence.*

The Complainant and Respondent have the right to present witnesses and documentary evidence and to examine adverse witnesses, subject to the discretion of the Presiding Judicial Officer.

iv. *Record of Proceedings.*

A verbatim record of the hearing must be made and will be the official record of the proceeding. This may be a digital recording or a transcript.

v. *Written Decision.*

The Presiding Judicial Officer will make findings of fact and

conclusions of law and issue a written decision no later than **60 days** after the conclusion of the hearing, unless an extension for good cause is granted by the Chief Circuit Judge.

**i. Remedies**

When the Presiding Judicial Officer finds that the Complainant has established by a preponderance of the evidence (more likely than not) that a substantive right protected by this Policy has been violated, the Presiding Judicial Officer may direct the FPDO to provide remedies for the Complainant. The remedies are limited to providing relief to the Complainant, should be tailored as closely as possible to the specific violation(s) found, and take into consideration the impact on the FPDO. The Chief Circuit Judge and/or FPDO (Respondent) must take appropriate action to carry out the remedies ordered in the written decision, subject to any applicable policies or procedures.

If the Presiding Judicial Officer directs the FPDO to provide remedies to the Complainant, within 30 days of the issued written decision, the FPDO must provide to the Office of Workplace Relations a summary of what action was or will be taken to carry out the ordered remedies and must provide a summary at the conclusion of the imposed remedies. The FPDO must provide status updates as requested by the Office of Workplace Relations.

**i. Allowable Remedies.**

Allowable remedies may include:

- placement of the Complainant in a position previously denied;
- placement of the Complainant in a comparable alternative position;
- reinstatement to a position from which the Complainant was previously removed;
- prospective promotion of the Complainant;
- priority consideration of the Complainant for a future promotion or position;
- back pay and associated benefits, when the statutory criteria of the Back Pay Act are satisfied<sup>7</sup>;
- records modification and/or expungement;
- granting of family and medical leave;
- any reasonable accommodation(s); and

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<sup>7</sup> *Back Pay Act*. Remedies under the Back Pay Act, including attorney's fees, may be ordered only when the statutory criteria of the Back Pay Act are satisfied, which include: (1) a finding of an unjustified or unwarranted personnel action; (2) by an appropriate authority; (3) which resulted in the withdrawal or reduction of all or part of the Employee's pay, allowances, or differentials. An order of back pay is subject to review and approval by the Director of the Administrative Office of the United States Courts. See 5 U.S.C. § 5596(b)(1) and [Guide, Vol. 12, § 690](#).

- any other appropriate remedy to address the wrongful conduct.<sup>8</sup>

ii. *Unavailable Remedies.*

Other than under the Back Pay Act, monetary damages are not available. The Presiding Judicial Officer may award attorney's fees only if the statutory requirements under the Back Pay Act are satisfied.

j. **Review of Decision (Appeal)**

The Complainant and/or the Respondent may appeal the decision to the Judicial Council of the Ninth Circuit by submitting in writing a Petition for Review of Decision setting forth the grounds for appeal within **30 days** of the date of the decision under procedures established by that judicial council (Appendix 4). The EDR Coordinator will inform the Parties of the procedures for seeking review. The decision will be reviewed based on the record created by the Presiding Judicial Officer and will be affirmed if supported by substantial evidence and the proper application of legal principles.

## V. FEDERAL PUBLIC DEFENDER ORGANIZATION OBLIGATIONS

To ensure that Employees are aware of the options provided by this Policy, and that the Policy is effectively implemented, FPDOs must adhere to the following:

A. **Adopt and Implement EDR Policy.**

All Ninth Circuit FPDOs must collectively adopt and implement the Ninth Circuit Federal Public Defender Organization EDR Policy. Any modification of the Ninth Circuit Federal Public Defender Organization EDR Policy (1) may expand, but should not diminish or curtail, any of the rights or remedies afforded Employees under this EDR Policy, and (2) must be approved by the Ninth Circuit Judicial Council. A copy of this EDR Policy and any subsequent modifications must be filed with the Office of Workplace Relations and with the Administrative Office.

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<sup>8</sup> The issue in an EDR Complaint is whether the FPDO is responsible for the alleged conduct; it is not an action against any individual. The Presiding Judicial Officer lacks authority to impose disciplinary or similar action against an individual. When there has been a finding of wrongful conduct in an EDR proceeding, an appointing official, or official with delegated authority, should separately assess whether further action, in accordance with any applicable policies and procedures, is necessary to correct and prevent wrongful conduct and promote appropriate workplace behavior, such as:

- requiring counseling or training;
- ordering no contact with the Complainant;
- reassigning or transferring an Employee;
- reprimanding the Employee who engaged in wrongful conduct;
- issuing a suspension, probation, or demotion of the Employee who engaged in wrongful conduct; and/or
- terminating employment for the Employee who engaged in wrongful conduct.

**B. Records.**

At the conclusion of informal or formal proceedings under this Policy, all papers, files, and reports will be filed with the FPDO EDR Coordinator and the Office of Workplace Relations. No papers, files, or reports relating to an EDR matter will be filed in an Employee's personnel folder, except as necessary to implement an official personnel action.

Final decisions under this Policy will be made available to the public, appropriately redacted, in accordance with procedures established by the Judicial Council of the Ninth Circuit, to include redaction of attorney-client and work-product privileged information.

All EDR Formal Complaint Final Decisions shall be made available to the public, free of charge, upon written request to the Office of Workplace Relations. An EDR Final Decision is either the dispositive written decision of the Presiding Judicial Officer, if no Petition for Review of Decision was filed, or, if a Petition for Review of Decision was filed, the dispositive decision of the Executive Committee of the Ninth Circuit Judicial Council. Before an EDR Final Decision is made public, individual names and other identifying information must be redacted.

**C. EDR Coordinators.**

The FPDO will designate both a primary FPDO EDR Coordinator and, if available, at least one alternate FPDO EDR Coordinator for the FPDO.<sup>9</sup> An FPDO may use an EDR Coordinator from another FPDO, or may use the Office of Workplace Relations as an alternate FPDO EDR Coordinator, if necessary, with the approval of the appropriate FPDO or the Chief Circuit Judge, respectively. An Employee may choose the FPDO EDR Coordinator or Office of Workplace Relations with whom the Employee wishes to seek Informal Advice, request Assisted Resolution, or file a Formal Complaint.

An FPDO EDR Coordinator must be an FPDO Employee. An FPD may not be an EDR Coordinator. All EDR Coordinators must be trained and certified as set forth in the EDR Interpretive Guide and Handbook.

**D. Advising Employees of their Rights.**

Courts and FPDOs must:

1. **prominently post** on their internal and external main homepages a direct link, labeled "Your Employee Rights and How to Report Wrongful Conduct," to:
  - the entire EDR Policy with all Appendices and relevant contact

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<sup>9</sup> A team of EDR Coordinators or multiple EDR Coordinators would satisfy the requirement to designate a primary or alternate EDR Coordinator.

information;

- the Judicial Conduct and Disability Act, the Rules for Judicial-Conduct and Judicial-Disability Proceedings, and the Judicial Conduct and Disability Complaint form; and
- contact information for FPDO EDR Coordinators, Office of Workplace Relations, and the national Office of Judicial Integrity (internal homepage only).

2. **prominently display** in the workplace:

- the posters set forth in Appendix 5; and
- an Anti-Discrimination and Harassment Notice that: (a) states that discrimination or harassment based on race, color, sex, gender, gender identity, gender expression, marital status, pregnancy, parenthood or caregiver status, sexual orientation, religion, creed, ancestry, national origin, citizenship, genetic information, age (40 years and over), disability, or service in the uniformed forces is prohibited; (b) explains that Employees can report, resolve, and seek remedies for discrimination, harassment, or other wrongful conduct under the EDR Policy by contacting FPDO EDR Coordinators and/or the Office of Workplace Relations, and/or the national Office of Judicial Integrity; (c) identifies the names and contact information of FPDO EDR Coordinators, the Office of Workplace Relations, and the national Office of Judicial Integrity; and (d) states where the EDR Policy can be located on the FPDO's website.

3. ensure that each new Employee receive an electronic or paper copy of the EDR Policy and acknowledge in writing that the Employee has read the Policy; and
4. conduct training annually for all FPDs and Employees to ensure that they are aware of the rights and obligations under the EDR Policy and the options available for reporting wrongful conduct and seeking relief. The FPDO must ensure all Employees have completed their annual training.

**E. Reporting.**

FPDOs will provide annually, to the Administrative Office of the United States Courts and to the Chief Circuit Judge, data on: (1) the number and types of alleged violations for which Assisted Resolution was requested, and for each matter, whether it was resolved or was also the subject of a Complaint under this Policy or other complaint; (2) the number and type of alleged violations for which Complaints under this Policy were filed; (3) the resolution of each Complaint under this Policy (dismissed or settled prior to a decision, or decided with or without a hearing); and (4) the rights under this Policy that were found by decision to have been violated.

FPDOs should also provide any information that may be helpful in identifying the conditions that may have enabled wrongful conduct or prevented its discovery, and what precautionary or curative steps should be undertaken to prevent its recurrence.

As to any incident for reporting above which necessarily contains or refers to attorney-client or work-product privileged information inherently involved in the Complaint, hearing or resolution process, FPDs will report the incident as required above, but should redact privileged information where applicable.

FPDs will provide annually, to the Office of Workplace Relations, confirmation of compliance with Section V.D., including the links required by Section V.D.1.

**F. Case assignment due to potential conflict.**

An Employee who filed or was the subject of a Request for Assisted Resolution or Formal Complaint (whether pending or concluded), and who is assigned to appear before a Judge who assessed and addressed the Request for Assisted Resolution, who served as Presiding Judicial Officer for the Formal Complaint, or who was involved with allegations made in a Request for Assisted Resolution or a Formal Complaint, may request that the FPD reassign the case to another lawyer. The FPD has full discretion to determine whether reassignment of the case is appropriate under the circumstances.

**G. Appendices Attached:**

1. Definitions
2. Request for Assisted Resolution
3. Formal Complaint Form
4. Petition for Review of Decision Procedures and Sample Form
5. Posters
6. Ninth Circuit Equal Opportunity (EEO) Policy

This Policy supersedes all prior Equal Employment Opportunity and Employment Dispute Resolution Policies.

Judicial Council Approved: November 21, 2024

Effective date: November 21, 2024



## DEFINITIONS (APPENDIX 1)

**FPDO EDR Coordinator:** An FPDO EDR Coordinator is an FPDO Employee, other than the FPD, designated by the FPDO to assist with Informal Advice, Assisted Resolution, and Formal Complaint matters. FPDO EDR Coordinators may provide confidential advice and guidance (*see* § IV.B.1.) if an Employee seeks Informal Advice; coordinate the Assisted Resolution process, including any necessary investigation; and accept Formal Complaints under this Policy for filing and assists the Presiding Judicial Officer in the Complaint proceeding, as directed. The FPDO EDR Coordinator maintains and preserves all court files pertaining to matters initiated and processed under this EDR Policy. FPDO EDR Coordinators assist the FPDO in meeting their obligations under this Policy to train and advise employees of their rights under this Policy, and to post the Policy as directed. Additional information on the EDR Coordinator's responsibilities may be found in the EDR Interpretive Guide and Handbook.

**Employee:** All current and former employees of FPDOs, all FPDO law clerks, paid and unpaid interns, externs, and other volunteers, and applicants for employment who have been interviewed.

**FPDO/Respondent:** The FPDO responsible for providing any appropriate remedy.

**Judge:** A judge appointed under Article III of the Constitution, a United States bankruptcy judge, a United States magistrate judge, or a judge of any court created by Act of Congress in a territory that is invested with any jurisdiction of a district court of the United States.

**Office of Judicial Integrity:** The office of the Administrative Office of the United States Courts staffed to provide advice and guidance to Employees nationwide about workplace conduct issues, including sexual, racial, and other discriminatory harassment, abusive conduct and other wrongful conduct. Contact information for the Office of Judicial Integrity can be found on JNet and on [uscourts.gov](http://uscourts.gov).

**Office of Workplace Relations:** The Office of Workplace Relations serves the Ninth Circuit and includes the Director of Workplace Relations. The Office coordinates workplace conduct issues and the implementation of all court and FPDO EDR Policies within the circuit. The scope of duties generally may include: provide Informal Advice, coordinate Assisted Resolution, and assist with the Formal Complaint process under any EDR Policy within the circuit; assist in training the EDR Coordinators within the circuit; provide or arrange for training throughout the circuit on workplace conduct, discrimination, and sexual harassment; and collect and analyze statistical data and other information relevant to workplace conduct matters. A staff member of the Office of Workplace Relations may function as an EDR Coordinator and provide all Options for Resolution for Employees.

**Panel of Presiding Judicial Officers:** The Panel of Presiding Judicial Officers ("Panel") will consist of Court of Appeals, district, magistrate, and bankruptcy judges throughout the Circuit. A

Chief Judge will appoint a Panel member judge to oversee the Formal Complaint process. All appointments of member judges are made by the Chief Circuit Judge, and composition and term lengths are at the discretion of the Chief Circuit Judge.

**Parties:** The FPDO and the Employee who has filed a request for Assisted Resolution or a Formal Complaint.

**Protected Category:** Race, color, sex, gender, gender identity, gender expression, marital status, pregnancy, parenthood or caregiver status, sexual orientation, religion, creed, ancestry, national origin, citizenship, genetic information, age (40 years and over), disability, or service in the uniformed forces.

## REQUEST FOR ASSISTED RESOLUTION (APPENDIX 2)

**\*USE OF ASSISTED RESOLUTION DOES NOT EXTEND THE 180-DAY DEADLINE TO FILE A FORMAL COMPLAINT UNLESS THE DEADLINE IS EXTENDED UNDER EDR POLICY § IV.C.3.a\***

Submitted under the Procedures of the Ninth Circuit Federal Public Defender  
Organization Employment Dispute Resolution Policy

District: \_\_\_\_\_

Full name of person submitting the form: \_\_\_\_\_

Your mailing address: \_\_\_\_\_

Your email address: \_\_\_\_\_

Your phone number(s): \_\_\_\_\_

Office in which you are employed or applied to: \_\_\_\_\_

Name and address of FPDO from which you seek assistance:

Your job title/job title applied for: \_\_\_\_\_

Date of interview (*for interviewed applicants only*): \_\_\_\_\_

Date(s) of alleged incident(s) for which you seek Assisted Resolution:

Summary of the actions or occurrences for which you seek Assisted Resolution (attach additional pages as needed):

Names and contact information of any witnesses to the actions or occurrences for which you seek Assisted Resolution:

Describe the assistance or corrective action you seek:

Alleged Wrongful Conduct for which you seek Assisted Resolution (*check all that apply*):

- |   |   |
|---|---|
| <input type="checkbox"/> Discrimination based on ( <i>check all that apply</i> ): | <input type="checkbox"/> Harassment based on ( <i>check all that apply</i> ): |
| <input type="checkbox"/> Race   | <input type="checkbox"/> Race   |
| <input type="checkbox"/> Color  | <input type="checkbox"/> Color  |
| <input type="checkbox"/> Sex  | <input type="checkbox"/> Sex  |
| <input type="checkbox"/> Gender   | <input type="checkbox"/> Gender   |
| <input type="checkbox"/> Gender identity  | <input type="checkbox"/> Gender identity                                      |
| <input type="checkbox"/> Gender expression  | <input type="checkbox"/> Gender expression                                    |
| <input type="checkbox"/> Marital status   | <input type="checkbox"/> Marital status                                       |
| <input type="checkbox"/> Pregnancy  | <input type="checkbox"/> Pregnancy  |
| <input type="checkbox"/> Parenthood   | <input type="checkbox"/> Parenthood   |
| <input type="checkbox"/> Caregiver  | <input type="checkbox"/> Caregiver  |
| <input type="checkbox"/> Sexual orientation                                       | <input type="checkbox"/> Sexual orientation                                   |
| <input type="checkbox"/> Religion   | <input type="checkbox"/> Religion   |
| <input type="checkbox"/> Creed  | <input type="checkbox"/> Creed  |
| <input type="checkbox"/> Ancestry   | <input type="checkbox"/> Ancestry   |
| <input type="checkbox"/> National origin  | <input type="checkbox"/> National origin                                      |
| <input type="checkbox"/> Genetic information                                      | <input type="checkbox"/> Genetic information                                  |
| <input type="checkbox"/> Age  | <input type="checkbox"/> Age  |
| <input type="checkbox"/> Disability   | <input type="checkbox"/> Disability   |
| <input type="checkbox"/> Service in the uniformed forces                          | <input type="checkbox"/> Service in the uniformed forces                      |
| <input type="checkbox"/> Abusive Conduct  | <input type="checkbox"/> Uniform Services                                     |
| <input type="checkbox"/> Retaliation  | <input type="checkbox"/> Employment and                                       |
| <input type="checkbox"/> Whistleblower Protection                                 | <input type="checkbox"/> Reemployment Rights                                  |
| <input type="checkbox"/> Family and Medical Leave                                 | <input type="checkbox"/> Worker Adjustment and Retraining                     |
|   | <input type="checkbox"/> Occupational Safety and Health                       |
|   | <input type="checkbox"/> Polygraph Protection                                 |
|   | <input type="checkbox"/> Other (describe)                                     |

Do you have an attorney or other person who represents you?

☐ Yes

Please provide name, mailing address, email address, and phone number(s):

☐ No

**I acknowledge** that this Request will be kept confidential to the extent possible, but information may be shared to the extent necessary and with those whose involvement is necessary to resolve this matter, as explained in the EDR Policy (*see* EDR Policy § IV.B.1).

Your signature \_\_\_\_\_

Date submitted \_\_\_\_\_

Request for Assisted Resolution reviewed by EDR Coordinator/Circuit Director of Workplace Relations on \_\_\_\_\_

EDR Coordinator/Circuit Director of Workplace Relations name \_\_\_\_\_

EDR Coordinator/Circuit Director of Workplace Relations signature \_\_\_\_\_

## FORMAL COMPLAINT FORM (APPENDIX 3)

Submitted under the Procedures of the Ninth Circuit Federal Public Defender  
Organization Employment Dispute Resolution Policy

District: \_\_\_\_\_

Full name of person submitting the form (Complainant): \_\_\_\_\_

Your mailing address: \_\_\_\_\_

Your email address: \_\_\_\_\_

Your phone number(s): \_\_\_\_\_

Office in which you are employed or applied to: \_\_\_\_\_

Name and address of FPDO from which you seek a remedy:

Your job title/job title applied for: \_\_\_\_\_

Date of interview (*for interviewed applicants only*): \_\_\_\_\_

Date(s) of alleged incident(s) for which you seek a remedy:

Summary of the actions or occurrences giving rise to the Complaint (*attach additional pages as needed*):

Describe the remedy or corrective action you seek (*attach additional pages as needed*):

Identify, and provide contact information for, any persons who were involved in this matter, who were witnesses to the actions or occurrences, or who can provide relevant information concerning the Complaint (*attach additional pages as needed*):

Identify the Wrongful Conduct that you believe occurred (*check all that apply*):

- |   |   |
|---|---|
| <input type="checkbox"/> Discrimination based on ( <i>check all that apply</i> ): | <input type="checkbox"/> Harassment based on ( <i>check all that apply</i> ): |
| <input type="checkbox"/> Race   | <input type="checkbox"/> Race   |
| <input type="checkbox"/> Color  | <input type="checkbox"/> Color  |
| <input type="checkbox"/> Sex  | <input type="checkbox"/> Sex  |
| <input type="checkbox"/> Gender   | <input type="checkbox"/> Gender   |
| <input type="checkbox"/> Gender identity  | <input type="checkbox"/> Gender identity                                      |
| <input type="checkbox"/> Gender expression  | <input type="checkbox"/> Gender expression                                    |
| <input type="checkbox"/> Marital status   | <input type="checkbox"/> Marital status                                       |
| <input type="checkbox"/> Pregnancy  | <input type="checkbox"/> Pregnancy  |
| <input type="checkbox"/> Parenthood   | <input type="checkbox"/> Parenthood   |
| <input type="checkbox"/> Caregiver  | <input type="checkbox"/> Caregiver  |
| <input type="checkbox"/> Sexual orientation                                       | <input type="checkbox"/> Sexual orientation                                   |
| <input type="checkbox"/> Religion   | <input type="checkbox"/> Religion   |
| <input type="checkbox"/> Creed  | <input type="checkbox"/> Creed  |
| <input type="checkbox"/> Ancestry   | <input type="checkbox"/> Ancestry   |
| <input type="checkbox"/> National origin  | <input type="checkbox"/> National origin                                      |
| <input type="checkbox"/> Genetic information                                      | <input type="checkbox"/> Genetic information                                  |
| <input type="checkbox"/> Age  | <input type="checkbox"/> Age  |
| <input type="checkbox"/> Disability   | <input type="checkbox"/> Disability   |
| <input type="checkbox"/> Service in the uniformed forces                          | <input type="checkbox"/> Service in the uniformed forces                      |
| <input type="checkbox"/> Abusive Conduct  |   |
| <input type="checkbox"/> Retaliation  | <input type="checkbox"/> Uniform Services                                     |
| <input type="checkbox"/> Whistleblower Protection                                 | <input type="checkbox"/> Employment and                                       |
| <input type="checkbox"/> Family and Medical Leave                                 | <input type="checkbox"/> Reemployment Rights                                  |
|   | <input type="checkbox"/> Worker Adjustment and Retraining                     |
|   | <input type="checkbox"/> Occupational Safety and Health                       |
|   | <input type="checkbox"/> Polygraph Protection                                 |
|   | <input type="checkbox"/> Other (describe)                                     |

Date on which Assisted Resolution was requested: \_\_\_\_\_



Date on which Assisted Resolution was concluded: \_\_\_\_\_

Do you have an attorney or other person who represents you?

☐ Yes

Please provide name, mailing address, email address, and phone number(s):

☐ No

☐ I have attached copy(ies) of any documents that relate to my Complaint (such as emails, notices of discipline or termination, job application, etc.)

**I acknowledge** that this Complaint will be kept confidential to the extent possible, but information may be shared to the extent necessary and with those whose involvement is necessary to resolve this matter, as explained in the EDR Policy (*see* EDR Policy § IV.B.1).

**I affirm** that the information provided in this Complaint is true and correct to the best of my knowledge:

Complainant signature \_\_\_\_\_

Date submitted \_\_\_\_\_

Complaint reviewed by EDR Coordinator on \_\_\_\_\_

EDR Coordinator name \_\_\_\_\_

EDR Coordinator signature \_\_\_\_\_

**PROCEDURES FOR REVIEW OF EDR PRESIDING JUDICIAL OFFICER  
DECISION BY THE EXECUTIVE COMMITTEE OF THE JUDICIAL COUNCIL  
OF THE NINTH CIRCUIT (APPEAL) (APPENDIX 4)**

**I. Scope of the Rules**

These rules govern procedures for petitioning for review a decision, or summary dismissal of a Ninth Circuit Employment Dispute Resolution Policy Complaint rendered by a Presiding Judicial Officer (*see* § IV.C.3.j). Such review is conducted by the Executive Committee of the Judicial Council of the Ninth Circuit (“Executive Committee”).

**II. Filing Petition for Review**

**A. Filing the Petition for Review.** A Party aggrieved by the final decision of the Presiding Judicial Officer or by summary dismissal of a Complaint, may petition for review of that decision or summary dismissal by filing a Petition for Review (“Petition”) to which is attached a copy of the decision of the Presiding Judicial Officer (or copy of the summary dismissal).

**B. Form of Petition and Supporting Arguments.** The Petition shall be in accordance with Form 1, which follows these procedures. Included in the Petition or as an attachment to the Petition shall be a statement, not to exceed 10 pages in length (8 ½ x 11 white paper, double-spaced, singled-sided) setting forth the basis for the Petition and all arguments and information supporting the petition. The Petition must be filed with the Executive Committee in a timely manner as set forth in Section III below.

**Serving the Petition for Review.** The petitioning Party must serve the Petition on the Executive Committee by having it emailed to the Office of Workplace Relations at [workplacedirector@ce9.uscourts.gov](mailto:workplacedirector@ce9.uscourts.gov).

The Petition may also be delivered to the Office of Workplace Relations at the following address:

Office of Workplace Relations  
P.O. Box 193939  
San Francisco, CA 94119

Parcel Delivery  
Office of Workplace Relations  
95 Seventh Street  
San Francisco, CA 94103

Upon receipt, the Office of Workplace Relations will serve a copy of the Petition (and all attachments thereto) on the opposing Party.

### **III. Filing Deadlines**

- A. Time for Filing a Petition for Review.** A Petition for Review must be submitted to the Executive Committee no later than 30 days following the date of the final decision of the Presiding Judicial Officer or following the date of a summary dismissal of the Complaint.
- B. Requests for Extension of Time.** The Executive Committee may extend the time to file a Petition for Review and for any other filing specified in these procedures, provided the petitioner shows good cause or excusable neglect.
- C. Determining Time Periods.** The word “days” in all filing deadlines in these procedures shall mean calendar days, except that if the deadline date occurs on a Saturday, Sunday, or holiday, the deadline shall be extended to the next following Monday or court business day respectively.

### **IV. Consideration by the Executive Committee**

- A. General.** All reviews will be conducted by the members of the Executive Committee, and shall be based on the decision of the Presiding Judicial Officer or the summary dismissal of a Complaint and any documents submitted by the Parties in response to the directive of the Executive Committee as outlined below.
- B. Scope of the Record and Documents to be Considered.** Within 20 days following receipt of the Petition for Review, the Executive Committee shall notify the Parties concerning what, if any, additional information, i.e., record (e.g., hearing transcript), documents and/or briefs, may be submitted for its consideration. Unless notified by the Executive Committee of its request for additional information, neither Party is to submit further information.
- C. Oral Argument.** Oral argument will normally not be permitted but may be ordered by the Executive Committee. Either Party may request such argument in writing filed within 7 days following filing of the Petition as part of the petition (in the case of the party filing the Petition) or (in the case of the Respondent) in a letter submitted no later than 7 days from receipt of the Petition, setting forth the specific reasons why such argument is necessary, and why adequate argument cannot be made in written form. If

granted, oral argument, may, at the sole discretion of the Executive Committee, be conducted via teleconference using video and/or audio technology.

**D. Standard of Review.** The written decision or summary dismissal of the Presiding Judicial Officer shall be affirmed if supported by substantial evidence.

**E. Summary Disposition.** If at any time prior to the final submission of the case for review, the Executive Committee determines that the basis(es) of the request for review are so insubstantial as to not justify further proceedings, the Court may issue an appropriate dispositive order.

**F. Form of Final Review.** The Executive Committee shall issue its decision in writing within a reasonable amount of time.

**Attachment:** Sample Petition for Review to the Executive Committee of the Judicial Council of the Ninth Circuit from Presiding Judicial Officer's Decision  
[see next page for Form 1]

Name of Petitioning Party or Counsel

Address

Telephone #

Fax #

Email

Name of Court in Which Presiding Judicial Officer's Final Decision Was Issued

A.B., Petitioner

v.

C.D., Respondent

Petition for Review of Decision in (or  
Summary Dismissal of) Employment  
Dispute Resolution Policy Complaint

Notice is hereby given that (name of Party petitioning for review), (Petitioner) in the above named case, hereby submits this Petition for Review to the Executive Committee of the Judicial Council of the Ninth Circuit from the final decision (or summary dismissal of the Complaint) by Judge (name of Presiding Judicial Officer) entered in this matter action on the \_\_\_\_\_ day of \_\_\_\_\_, (20\_\_).

Attached to this Petition is a copy of the Presiding Judicial Officer's Final Decision (or summary dismissal of the Complaint).

The basis(es) of this Petition for Review is (reason why review is requested—this basis(es) may be included as an attachment).

Submitted on this \_\_\_\_ day of \_\_\_\_\_, (20\_\_).

(s) \_\_\_\_\_  
(Representing name of Party)

## **POSTERS (APPENDIX 5)**

# How to Address Wrongful Conduct in the Workplace

## INFORMAL ADVICE



To request advice about a workplace concern, contact your Employment Dispute Resolution (EDR) coordinator, Circuit Director of Workplace Relations, or the Office of Judicial Integrity. They can provide you with advice and guidance on how to address the issue including:

- Your rights under the EDR Policy
- Advice on handling discriminatory, harassing, or abusive conduct
- Options for addressing the conduct

## ASSISTED RESOLUTION



Contact an EDR Coordinator or Circuit Director of Workplace Relations to request Assisted Resolution. This interactive, flexible process may include:

- Discussions with the source of the conduct
- Preliminary investigation, including interviewing witnesses
- Resolving the matter by agreement

## FORMAL COMPLAINT



Contact an EDR coordinator to file a formal complaint.

The Complaint must be filed within **180 days** of the alleged violation or the discovery of the violation. This formal process includes:

- Appointment of Presiding Judicial Officer
- An investigation and/or hearing if appropriate
- Written decision
- Appeal rights

### Confidentiality

All options for resolution are intended to respect privacy of all involved to the greatest extent possible, and to protect the fairness and thoroughness of the process by which allegations of wrongful conduct are initiated, investigated, and ultimately resolved.

### Contact Information:

Local EDR Coordinator  
First Name, Last Name  
Phone  
Email

Office of Workplace Relations  
[workplacedirector@ce9.uscourts.gov](mailto:workplacedirector@ce9.uscourts.gov)  
415-355-8914

National Office of Judicial Integrity  
Judicial Integrity Officer  
202-502-1604  
[AO\\_OJI@ao.uscourts.gov](mailto:AO_OJI@ao.uscourts.gov)





# Your Rights

## In a Federal Judiciary Workplace

Employees of the Federal Judiciary are protected by the employment rights listed below, as described in *Guide to Judiciary Policy*, Vol. 12, Ch. 2.

Employees have options for resolution, including Informal Advice, Assisted Resolution, and filing a Formal Complaint. Formal Complaints must be filed within 180 days of when the Employee knew or should have known of the alleged violation. More information, including a list of court EDR Coordinators, can be found on JNet.

Employees may confidentially report workplace discrimination, harassment, abusive behavior, or retaliation to an EDR Coordinator, Circuit Director of Workplace Relations, or the Judicial Integrity Officer, Michael Henry (or Deputy Judicial Integrity Officer Carolyn Dubay), at 202-502-1604.

### Protection from Unlawful Discrimination

Prohibits discrimination in personnel actions based on race, color, sex, gender, gender identity, gender expression, marital status, pregnancy, parenthood or caregiver status, sexual orientation, religion, creed, ancestry, national origin, citizenship, genetic information, age (40+), disability, or service in the uniformed forces.

### Protection from Harassment

Prohibits sexual harassment, discriminatory harassment, and abusive conduct.

### Protection for Exercising Workplace Rights

Prohibits intimidation, retaliation, or discrimination against employees who exercise their employment rights or report or oppose wrongful conduct, including **whistleblower protection**.

### Family and Medical Leave

Provides rights and protections for employees needing leave for specified family and medical reasons.

### Protection for Veterans and Members of the Uniformed Services

Protects employees performing service in the uniformed services from discrimination and provides certain benefits and reemployment rights.

### Notification of Office Closings and Mass Layoffs

Under certain circumstances, requires that employees be notified of an office closing or of a mass layoff at least 60 days in advance of the event.

### Hazard-Free Workspaces

Requires employing offices to comply with occupational safety and health standards, and provide workplaces free of recognized hazards.

### Polygraph Testing Prohibition

Restricts the use and the results of polygraph testing.

# The Employment Dispute Resolution Formal Complaint Process

## File a Complaint

File a complaint with an EDR coordinator within **180 days** of the conduct (or discovery of the conduct).

## Gather Information

The Presiding Judicial Officer decides what investigation and discovery are needed and if written arguments are needed.

## Hearing

The Presiding Judicial Officer determines if a hearing is needed.

## DECISION

## RIGHTS

- An impartial investigation and/or hearing, if appropriate.
- Both parties may use a representative or attorney (at own expense).
- Both parties may present witnesses and examine adverse witnesses.
- A prompt written decision by a Presiding Judicial Officer.
- Appeal.

## APPEAL

Parties have the right to appeal to the circuit judicial council within 30 days of a decision.

## **NINTH CIRCUIT EQUAL EMPLOYMENT OPPORTUNITY (EEO) POLICY (APPENDIX 6)**

### **I. Statement of Policy**

Each Court and court unit will promote equal employment opportunity to all persons or classes of persons regardless of their race, color, sex, gender, gender identity, gender expression, marital status, pregnancy, parenthood or caregiver status, sexual orientation, religion, creed, ancestry, national origin, citizenship, genetic information, age,<sup>10</sup> disability, or service in the uniformed forces, in addition to any other status or characteristic protected under applicable federal law. All facets of employment such as recruitment, hiring, work assignments, compensation, benefits, education, disciplinary actions, terminations, training, promotion, advancement, and supervision are included in the EEO Policy. Each Unit Executive will promote a Court or office environment free of discrimination and harassment. Along with Employees (as defined in the EDR Policy), applicants for employment and former employees are covered by this EEO Policy. All Complaints under this EEO Policy shall be covered by the procedures in § IV.C.3. of the Ninth Circuit Employment Dispute Resolution Policy.

Unit Executives must ensure that appropriate vacancies (with the exception of chambers law clerk and judicial assistant vacancies) are publicly announced to attract candidates who represent the make-up of persons available in the relevant job market and that all hiring and other employment decisions are based solely on job-related factors. Job postings may be published solely to internal staff in certain circumstances, such as budgetary constraints; career ladder promotions; reassignments; and accretion of duties. Reasonable efforts should be made to see that the skills, abilities, and potential of each Employee are identified and developed, and that all Employees are given equal opportunities for promotions by being offered, when the work of the Court permits, and within the limits of available resources, cross-training, reassignments, special assignments, and outside job-related training.

### **II. Annual Report**

Unit Executives must submit an annual report to the Chief Circuit Judge via the Office of Workplace Relations. The report will describe any significant achievements in providing equal employment opportunities, identify areas where improvements are needed, and explain factors inhibiting achievement of equal employment opportunity objectives.

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<sup>10</sup> The age discrimination provision does not apply to hiring, retirement, or separation of probation and pretrial services officers under 5 U.S.C. chapters 83 and 84.

### **III. Objectives**

When the Unit Executive deems it necessary or desirable, the Unit Executive will develop annual objectives that reflect improvements needed in recruitment, hiring, promotions, and advancement, and will prepare a specific plan (report) explaining how those objectives will be achieved.

### **IV. Distribution and Public Notice**

Copies of this EEO Policy shall be made available to all Employees and furnished, upon request, to applicants for positions of employment.